1	IN THE SUPREME COURT OF THE UNITED STATES
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3	MICROSOFT CORPORATION, :
4	Petitioner : No. 10-290
5	v. :
6	i4i LIMITED PARTNERSHIP, ET AL. :
7	x
8	Washington, D.C.
9	Monday, April 18, 2011
10	
11	The above-entitled matter came on for oral
12	argument before the Supreme Court of the United States
13	at 11:03 a.m.
14	APPEARANCES:
15	THOMAS G. HUNGAR, ESQ., Washington, D.C.; on behalf of
16	Petitioner.
17	SETH P. WAXMAN, ESQ., Washington, D.C.; on behalf of
18	Respondents.
19	MALCOLM L. STEWART, ESQ., Deputy Solicitor General,
20	Department of Justice, Washington, D.C.; on
21	behalf of the United States, as amicus curiae,
22	supporting Respondents.
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1	PROCEEDINGS
2	(11:03 a.m.)
3	JUSTICE SCALIA: We'll hear argument now in
4	Case No. 10-290, Microsoft Corporation v. i4i Limited
5	Partnership.
6	Mr. Hungar, you may proceed.
7	ORAL ARGUMENT OF THOMAS G. HUNGAR
8	ON BEHALF OF THE PETITIONER
9	MR. HUNGAR: Thank you, Justice Scalia, and
10	may it please the Court:
11	The Federal Circuit's clear and convincing
12	evidence standard ensures the enforcement of invalid
13	patents, even though this Court recognized in KSR that
14	invalid patents stifle rather than promote the progress
15	of liberal arts. Under this Court's decisions Grogan
16	and Huddleston, the default preponderance standard
17	should govern in all cases because section 282 does not
18	specify a heightened standard of proof.
19	And as this Court suggested in KSR, it makes
20	no sense to have a heightened standard of proof when the
21	relevant prior art evidence was never even considered by
22	PTO. Under any view, it was error to require clear and
23	convincing proof of invalidity in this case.
24	JUSTICE GINSBURG: It would be hard to
25	argue, Mr. Hungar, that it makes no sense, but it made

- 1 sense to Cardozo and Judge Rich.
- 2 MR. HUNGAR: Your Honor, Justice Cardozo was
- 3 not addressing a case in which the evidence at issue had
- 4 not been considered by the Patent Office. To the
- 5 contrary, the Court made clear --
- 6 JUSTICE SCALIA: Well, you can't keep
- 7 shifting horses, now. Are you going to argue for all
- 8 the time, in which case, you can appeal to the general
- 9 rule that we always apply, or are you going to say, oh,
- 10 yes, we won't apply it normally but only when the prior
- 11 art hadn't been considered? I mean, you -- you can't
- 12 ride both horses. They're going in different
- 13 directions.
- MR. HUNGAR: Your Honor, our position and
- 15 our view of the correct interpretation of the statute is
- 16 that Grogan and Huddleston approach. The statute does
- 17 not specify a heightened standard; therefore,
- 18 preponderance, the default standard; applies.
- I was attempting to answer Justice
- 20 Ginsburg's question about the RCA case. And the RCA
- 21 case didn't address the question that was discussed in
- 22 KSR, but we believe, as I said, that the -- that the
- 23 preponderance standard should govern across the board.
- JUSTICE SCALIA: So, you're contradicting
- 25 Cardozo?

1	MR. HUNGAR: To the extent that that					
2	Justice Cardozo was discussing a heightened standard in					
3	the limited context of priority inventions, we think					
4	that that's not consistent with section 282, which, of					
5	course, came later. Moreover, I would note that the					
6	concerns that undergirded the Court's heightened					
7	standard in priority of invention cases, where those					
8	concerns were addressed to the the problem of					
9	primarily oral testimony being offered to substantiate					
10	priority of invention claims.					
11	The Federal Circuit has separately addressed					
12	that issue by means of its corroboration requirement,					
13	which operates separate and independent of the clear and					
14	convincing evidence standard, so the concerns that					
15	undergirded RCA are are completely taken care of by					
16	that as well.					
17	JUSTICE KAGAN: But Justice Cardozo					
18	certainly didn't limit his holding in the way you					
19	suggest. The language of that opinion is extremely					
20	broad. And if you read that opinion, no one would					
21	gather from that opinion the kinds of limits that you're					
22	suggesting on it.					
23	MR. HUNGAR: Actually, Your Honor, I agree					
24	that there is some grand language used in dictum in that					

case. Certainly, the holding doesn't extend beyond

25

- 1 the -- what was presented before the Court. But,
- 2 actually, if you read the language carefully, you'll see
- 3 again and again he refers to the fact that it's a
- 4 question of -- of prior invention. He says when the
- 5 defense is a prior invention, and then he quotes the
- 6 heightened standard on page 7. Again, on page 8, he
- 7 talks about the defense of invention by another.
- 8 So he -- and every single one of the cases
- 9 that he cites there, without exception in that
- 10 discussion on pages 7 to 8, is a priority of invention
- 11 case, The Barbed Wire Patent case being the leading
- 12 example which had explained this rationale for a
- 13 heightened concern in that specific context. But you
- 14 don't have cases applying -- Supreme Court cases
- 15 applying the heightened standard in other contexts.
- 16 And, indeed, you have many cases decided after RCA that
- don't mention any heightened standard in viewing
- 18 invalidity questions.
- 19 JUSTICE GINSBURG: But just taking RCA
- 20 itself, Cardozo said through all the verbal variances
- 21 there runs this common core of thought and truth, that
- 22 one otherwise an infringer who assails the validity of a
- 23 patent bears -- upon its face, bears a heavy burden of
- 24 persuasion and fails unless his evidence has more than a
- 25 dubious preponderance.

- 1 MR. HUNGAR: Yes, Your Honor. And read --
- 2 taken out of context, that could have broad
- 3 implications, but the sentences before and after clearly
- 4 make -- indicate that he's talking about priority of
- 5 invention. He talks about the title of the true
- 6 inventor and so forth. So -- so, again, that's what
- 7 those cases said, and that's what a fair reading of RCA
- 8 says.
- 9 But, regardless of the best reading of RCA,
- 10 we -- the -- the question here is what did Congress do
- in 1952? And we know that Congress in 1952 could not
- 12 possibly have understood the law to be an
- 13 across-the-board clear and convincing evidence standard.
- 14 JUSTICE GINSBURG: Then you -- then you have
- 15 to be saying that Judge Rich got it wrong because he
- 16 does deal with the --
- 17 MR. HUNGAR: Well, certainly -- yes, Your
- 18 Honor, certainly we think American Hoist is wrong,
- 19 although I would note that Judge Rich, in American Hoist
- 20 decision, says that the cases prior to 1952 were all
- 21 over the map.
- But -- but the relevant question is what
- 23 would Congress have thought the state of the law was in
- 24 1952. If you think that there's any merit at all to the
- 25 judicial codification argument, it's perfectly clear

- 1 that Congress could not have thought in 1952 that the
- 2 law was an across-the-board heightened standard, because
- 3 case after case after case rejected the proposition that
- 4 there is a heightened standard or that the presumption
- 5 was unaffected when the evidence was not considered by
- 6 the Patent Office.
- 7 The -- we've cited numerous cases in our
- 8 brief at pages 34 through 36. The -- and we also in the
- 9 reply brief at footnote 3 reference a list of over 200
- 10 cases, some from before 1952 and some from after 1952,
- 11 all recognizing that the presumption of validity was
- 12 weakened or eliminated when the prior art evidence was
- 13 not considered by the Patent Office. So, you just --
- 14 JUSTICE KAGAN: Well, Mr. Hungar, it seems
- 15 to me that RCA would matter, even under your view of the
- 16 world, because if you think that Congress did not codify
- 17 the existing state of the law as to the standard of
- 18 proof and you think that Congress -- that -- that
- 19 section 282 was essentially silent as to the standard of
- 20 proof, then the question is, what do we do? And one
- 21 answer to that question is we go with our prior
- 22 precedent, which is RCA.
- MR. HUNGAR: Well, first of all, again,
- 24 because RCA in context was a case where there was a
- 25 priority of invention dispute that had been adjudicated

- in the Patent Office on the same evidence previously
- 2 resolved by the Court, a priority of defense dispute,
- 3 where the heightened standard cases had some
- 4 application, it clearly wouldn't affect the standards in
- 5 this case. But, more fundamentally, that's not what
- 6 Congress thought in 1952, and when you don't have a
- 7 clear rule to be codified, the default rules of
- 8 statutory construction apply. The default rule of
- 9 statutory construction in a -- on this question, in
- 10 Grogan and Huddleston, the preponderance standard
- 11 applies.
- 12 And, moreover, while the statute does not
- 13 specify a heightened standard, it does actually speak to
- 14 and -- and preclude the argument that i4i makes, because
- 15 the first sentence refers to patents being presumed
- 16 valid under this Court's precedent, a presumption shifts
- 17 the burden of going forward, and the second sentence of
- 18 the original statute refers to the burden of proof.
- 19 Under their interpretation, presumption does all the
- 20 work. The first sentence not only shifts the burden of
- 21 going forward, also shifts the burden of proof, and does
- 22 so under a heightened standard, which has never been how
- 23 presumption is interpreted generally in the law, and it
- 24 renders the second sentence entirely superfluous.
- 25 There's no need for it.

1 JUSTICE GINSBURG: It's -- it -- it is true 2 that the Federal Circuit has been consistent now since 3 almost the beginning, since that court came on the 4 scene, and it does have a monopoly on appeal in patent cases since 1984. Because the -- the Federal Circuit 5 has consistently taken this position, one would have 6 7 expected that there would have been bills proposed to 8 change it. Were there any? 9 MR. HUNGAR: No, Your Honor, not that I'm But I would note that this is, I think, i4i's 10 aware of. 11 congressional acquiescence argument, if you will, and 12 that argument fails for numerous reasons. 13 First of all, if there could be any 14 acquiescence, and we don't think that the -- this 15 Court's extremely high requirements for such a claim have been satisfied here, but if there could be any 16 acquiescence at all, the first 30 years after enactment 17 18 of the statute would be the most relevant consideration 19 in determining what Congress had acquiesced in, and it's 20 perfectly clear that the regional circuits all rejected the across-the-board heightened standard that i4i is 21 arguing for. 22 23 So if Congress acquiesced in anything, it was not an across-the-board heightened standard. 24 25 JUSTICE SOTOMAYOR: Counsel, I -- I --

- 1 having read some of those cases that you've cited that
- 2 you claim weakened or eliminated the burden of proof
- 3 standard, most of them didn't quite eliminate it.
- 4 Virtually all of them added an instruction to the jury
- of some sort that said that the application of the
- 6 standard should take into account the fact that the PTO
- 7 did not consider evidence -- did not consider the prior
- 8 art relied upon in the invalidity challenge.
- 9 You didn't ask for such an instruction in
- 10 this case; is that correct? And if you didn't, why
- isn't that adequate to convey the point that you're
- 12 trying to convey, that a jury should, in fact, consider
- 13 that the PTO never got to see that prior art?
- MR. HUNGAR: Your Honor, if I understand
- 15 the -- the question correctly, first of all, I would
- 16 disagree with the characterization of the cases, but
- 17 with respect to the preservation issue, we objected to
- 18 the clear and convincing evidence instruction, and we
- 19 also said that if -- if any instruction on the
- 20 heightened standard is going to be given, it needs to
- 21 reflect that -- the fact that, at least with respect to
- 22 prior art combinations that were not considered by the
- 23 Patent Office, the standard should be a preponderance.
- 24 And, indeed, that's true of all of the prior art
- 25 combinations that were at issue in the case.

1	JUSTICE SOTOMAYOR: But other judges give a
2	slightly different standard. They give a clear and
3	convincing standard, and they add a separate instruction
4	that tells the jury, in applying that standard, you
5	should consider the fact that the PTO did not see this
6	evidence. You didn't ask for that?
7	MR. HUNGAR: We didn't ask
8	JUSTICE SOTOMAYOR: You just asked for the
9	preponderance of the evidence charge?
10	MR. HUNGAR: But, Your Honor, we did object
11	to the clear and convincing evidence instruction, and so
12	if we don't think that's the right answer, the more
13	easily satisfied instruction, if that's what Your Honor
14	is referring to. But if that were the court's
15	conclusion, that that is in fact what the law requires,
16	then our objection to the clear and the unmodified
17	clear and convincing evidence instruction would justify
18	a new trial here. But more fundamentally, even the
19	Federal Circuit
20	JUSTICE SOTOMAYOR: Why?
21	MR. HUNGAR: Because that in effect
22	JUSTICE SOTOMAYOR: I mean, you said to the
23	judge below: All you have to charge is preponderance of
24	the evidence. You never told him: Please explain to
25	the jury that under clear and convincing they can take

- 1 into account --
- 2 MR. HUNGAR: Your Honor, that construction
- 3 would not solve the fundamental problem, which is that
- 4 when the Patent Office didn't even consider the
- 5 evidence, it makes absolutely no sense, as the KRSR
- 6 court indicated, to have this heightened deference. The
- 7 statute requires a degree of deference by shifting the
- 8 burden of proof and the burden of going forward, but for
- 9 i4i to say that we need to go beyond what the
- 10 presumption is, the normal default standard of
- 11 preponderance, you need some heightened reason for that.
- 12 There's absolutely none, particularly when the Patent
- 13 Office didn't consider the evidence, didn't make a
- 14 decision, there was no decision and no evidence
- 15 considered going to the relevant question. That's
- 16 not --
- 17 JUSTICE BREYER: I have one question here I
- 18 would like to get your view on. I'll assume that the
- 19 language is open enough in the history so that we could
- 20 make what would be a change, I think it would be a
- 21 change. The reasons as I get from the brief for doing
- 22 that are because there are two types of errors: It's a
- 23 bad thing not to give protection to an invention that
- 24 deserves it; and it is just as bad a thing to give
- 25 protection to an invention that doesn't deserve it.

- 1 Both can seriously harm the economy.
- 2 And you are also saying that the Patent
- 3 Office is out of control, not through its own fault, but
- 4 there are too few people and too many inventions. And
- 5 therefore type two error is a real risk.
- 6 So I'm turning you to and say: Well, what
- 7 should we do about it? I know your proposal. But we
- 8 have also seen in these briefs the following proposal:
- 9 One, somebody who thinks there is a type two error, go
- 10 back to the Patent Office and ask for reconsideration.
- 11 That's pretty good. We get the experts to look at it
- 12 again.
- 13 And then that's coupled with: Tell the
- 14 district judges to stick very closely to their job,
- 15 allow the clear and convincing standard to apply to
- 16 facts, and by that we mean brute facts, and let them
- 17 decide the brute facts, but let the judge decide whether
- 18 that amounts to obviousness, novelty, or any of the
- 19 other prerequisites.
- Now, I've gotten that out of the amicus
- 21 briefs, some of which say they support you but they
- 22 really don't. So I would like -- I would like your
- 23 views on those two suggestions as being sufficient to
- 24 cure the problem that you point to.
- 25 MR. HUNGAR: Yes, Your Honor. First of all,

- 1 with respect to re-exam, re-exam is not a solution to
- 2 the problem or an answer to the absence of justification
- 3 for a heightened standard, for several reasons. First
- 4 of all, re-exam is limited in scope. It can only
- 5 consider certain types of prior art evidence and issues.
- 6 It couldn't, for example -- it was not available for the
- 7 issue that we're talking about here, the on-sale bar.
- 8 There are various issues, the section 112 issues, such
- 9 as written description and best mode and the like, are
- 10 not susceptible of re-examination. Statutory subject
- 11 matter is not susceptible of re-examination. Many kinds
- 12 of prior art, anything other than actual patents or
- 13 publications, cannot be referenced in the examination.
- So it is a limited mode of inquiry that does
- 15 not address many types of prior art that come up in many
- 16 types of important cases, technology cases in
- 17 particular. So that's one reason why the re-exam
- 18 solution is not a problem, and of course it can't
- 19 possibly be used to infer some intent on the part of
- 20 Congress.
- 21 I4i and the government try to suggest that
- 22 this was part of the scheme of Congress and this is why
- 23 clear and convincing makes sense. But re-exam was
- 24 enacted in 1980, long after the '52 act, so it doesn't
- 25 shed light on Congress's intent in enacting section 282.

- 1 And it was enacted before the Federal Circuit had
- 2 created its heightened standard, so it can't possibly
- 3 have been an attempt to address the problems created by
- 4 an across-the-board heightened standard that did not
- 5 exist at the time. In 1980 the law was clear that a
- 6 preponderance standard governed in most or all cases and
- 7 a preponderance standard, of course, governs in re-exam
- 8 as well. So re-exam is not a solution. The more easily
- 9 satisfied instruction or that type of approach. If
- 10 that's what I understand --
- 11 JUSTICE BREYER: I'm getting that out of the
- 12 American Intellectual Property Law Association. I don't
- 13 blame them for my phrasing of it, but that is what
- 14 struck the thought in my mind that careful instructions
- 15 limiting the juries to brute facts and giving the judge
- 16 the notion, the job of characterizing that -- you heard
- 17 what I said -- that that will go a long way towards
- 18 curing the problem you're worried about.
- MR. HUNGAR: Your Honor, I don't think it
- 20 addresses the problem because the fundamental problem is
- 21 imposing this heightened standard on the jury that has
- 22 no moorings in the statute and no moorings in common
- 23 sense, particularly in a case like this one where the
- 24 relevant evidence was not only not considered by the
- 25 Patent Office but withheld from the Patent Office.

- 1 Under those circumstances --
- 2 JUSTICE BREYER: It might not in your
- 3 situation. But the problem is in principle as it's put
- 4 to us that the office and the Federal Circuit emerge
- 5 giving protection to things that aren't really novel,
- 6 that aren't really advances on the prior art, et cetera.
- 7 Now, if that's the problem, and you carefully instruct
- 8 the jury, the bad fake patents will go away because the
- 9 judge will say: Look, this metal case called a battery
- 10 leakproof is not really novel.
- MR. HUNGAR: But, Your Honor, if that were
- 12 -- the judge can't give an instruction like that.
- JUSTICE BREYER: No, no. The judge says: I
- 14 want you to find if this metal container is leak proof.
- 15 Jury: Yes. Now it's up to the judge.
- MR. HUNGAR: Your Honor, I think in many of
- 17 these cases it would be extremely difficult or
- 18 impossible for judge to fashion at that level of
- 19 specificity the factual issues to be considered by the
- 20 jury. But more fundamentally, if you're getting into
- 21 that level of detail and addressing questions that the
- 22 Patent Office didn't even consider or certainly did not
- 23 have an opportunity to consider with the full array of
- 24 procedural advantages that litigation and discovery
- 25 offer, it just makes no sense to impose a heightened

- 1 standard. As one of Your Honor's earlier questions
- 2 pointed out, the fundamental problem here is that the
- 3 interests on the i4i side of the equation, the policy
- 4 interests, are outweighed if anything by this Court's
- 5 repeated recognition that invalid patents stifle
- 6 innovation and competition and are very harmful.
- 7 JUSTICE GINSBURG: Mr. Hungar, could we go
- 8 back to the statute that was enacted in 1952. Before
- 9 that the burden of proof on the issue of validity of the
- 10 patent or the effect of the patent, that was on the
- 11 challenger. So when Congress added a presumption of
- 12 validity, it must have had in mind something more than
- 13 the defendant would have the burden of proof and the
- 14 normal standard is preponderance. So by adding a
- 15 presumption of validity, must Congress have intended to
- 16 do something more than simply repeat that the defendant
- 17 has the burden of proof?
- 18 MR. HUNGAR: No, Your Honor. The law
- 19 actually before 1952 was quite unsettled on that
- 20 question, as we noted in our brief and as Judge Rich, I
- 21 believe, noted in the American Hoist case, there were
- 22 actually cases prior to 1952 saying that the burden was
- 23 on the patent HOLDER to establish a validity. So what
- 24 Congress --
- 25 JUSTICE KENNEDY: Burden of going forward or

- 1 burden of persuasion?
- 2 MR. HUNGAR: I believe -- you know, the
- 3 cases aren't crystal-clear on that. I think certainly
- 4 they were talking about the burden of persuasion and
- 5 presumably also the burden of going forward. But I
- 6 don't think -- I don't recall that they speak to that
- 7 level of specificity.
- 8 But certainly there are cases saying the
- 9 burden is on the patent holder. Congress overturned
- 10 those cases by imposing -- by stating in the second
- 11 sentence that the burden of proof would be on the
- 12 defendant. But it only makes sense, as I indicated
- 13 earlier, for Congress to have added that sentence if it
- 14 didn't view the presumption sentence as shifting the
- 15 burden of proof to the defendant, let alone shifting it
- 16 under a heightened standard, so --
- 17 JUSTICE ALITO: If the challenger has the
- 18 burden of persuasion, wouldn't it almost go without
- 19 saying that the challenger would also have the burden of
- 20 production on the issue of invalidity? So what would be
- 21 added then by -- what role is played then by that
- 22 sentence, a patent shall be presumed valid?
- 23 MR. HUNGAR: I think that's unclear, Your
- 24 Honor. Certainly there are circumstances in which the
- 25 party with the ultimate burden of proof does not bear --

- 1 does not have the burden of persuasion at every stage.
- 2 And Congress -- there were also cases prior to 1952
- 3 suggesting that the presumption had gone away, that
- 4 there was no longer a presumption of validity or that
- 5 the presumption went the other way.
- 6 And so again, Congress wanted to be clear;
- 7 it was saying there is a presumption which shifts the
- 8 burden of going forward under this Court's precedence,
- 9 and there is a burden of proof on the defendant, and
- 10 that's all it did. To infer that it did something much
- 11 more, much more than the pre-1952 cases authorized --
- 12 there are literally dozens of pre-1952 cases cited in
- 13 that list of 200 cases referenced at footnote 3 of our
- 14 brief, from prior to 1952, rejecting the notion that
- there's an across-the-board heightened presumption of
- 16 validity; saying, no, if the evidence was not considered
- 17 by the Patent Office or in some -- the Western Auto
- 18 case, for example, from the Sixth Circuit says well,
- 19 there's this -- the exception for oral testimony of
- 20 prior invention, that's the RCA case; but everything
- 21 else is preponderance. So there's no -- there's no
- 22 heightened presumption of validity in any other
- 23 circumstances.
- So I think the law was clear, and the
- 25 treatises we cite at page 9 of our reply brief also make

- 1 clear the treatise writers understood, there was no
- 2 across-the-board heightened presumption that it was
- 3 weakened or eliminated when the evidence was not before
- 4 the Patent Office. And some of the cases said --
- 5 actually RCA itself cites with approval two court of
- 6 appeals cases that we note in our reply brief, the
- 7 Studie case and the Wilson case, which rejected the
- 8 notion of a heightened standard across the board. They
- 9 said well, that's true when the issue was adjudicated
- 10 before the Patent Office, but here where the Patent
- 11 Office did not adjudicate the issue that doesn't apply.
- 12 So again you just can't get out of the pre-1952 case law
- 13 -- the rule that i4i is urging.
- If the Court has no further questions, I
- 15 would like to reserve my time.
- 16 ORAL ARGUMENT OF SETH P. WAXMAN
- 17 ON BEHALF OF THE RESPONDENTS
- 18 MR. WAXMAN: Justice Scalia, and may it
- 19 please the Court.
- JUSTICE SCALIA: Mr. Waxman.
- 21 MR. WAXMAN: The long-settled, clear and
- 22 convincing evidence standard is correct, one, as a
- 23 matter of statutory interpretation, two, as a matter of
- 24 stare decisis in a field in which stability is
- 25 particularly important, and, three, as a matter of first

- 1 principles.
- 2 As to one, in 1952 Congress codified a long,
- 3 uniform line of decisions from this Court holding that
- 4 the presumption of validity imposes a heightened burden
- of proof, a burden of proof that this Court in RCA
- 6 unanimously described as, quote, "clear and cogent
- 7 evidence." And for the past 28 years Congress has
- 8 actively acquiesced in the Federal Circuit's consistent
- 9 holding expressly drawn from RCA that the standard is
- 10 "clear and convincing."
- JUSTICE GINSBURG: How actively do we
- 12 acquiesce?
- 13 JUSTICE SCALIA: Yes, I would like that
- 14 notion of active acquiescence.
- MR. WAXMAN: I thought that might get a rise
- 16 out of you.
- 17 (Laughter.)
- 18 MR. WAXMAN: I hope I'll get a chance to go
- 19 to first principles, but having made that provocative
- 20 statement, the point is --
- 21 JUSTICE SCALIA: It's like passive activity,
- 22 right?
- 23 MR. WAXMAN: I may want to submit a
- 24 supplemental brief on that point.
- 25 (Laughter.)

- 1 MR. WAXMAN: What I mean to say is that this
- 2 is not a statute that Congress enacted and then forgot
- 3 about. This is a statute in which beginning in 1980,
- 4 even before the Federal Circuit was created, Congress
- 5 started amending the law to address the problem of
- 6 low-quality patents, with the first re-examination
- 7 procedure in 1980, any number of amendments, including
- 8 to section 282, the creation of interparties
- 9 re-examination in 1999, and the current consideration of
- 10 a post-grant review process.
- 11 So Congress has been very, very active in
- 12 this field, and what I mean by active acquiescence is it
- 13 has been very active in this field, it is well aware of
- 14 the clear and convincing evidence standard, and it has
- done nothing whatsoever to change it, even make any
- 16 effort to consider making such a sweeping change in
- 17 long-standing doctrine.
- JUSTICE KAGAN: Mr. Waxman --
- 19 JUSTICE ALITO: If I could take you back to
- 20 first principles, which is where you started, I have
- 21 three problems in seeing your interpretation in the
- 22 language of section 282.
- 23 First, the statute says the burden of
- 24 establishing invalidity of a patent, et cetera, et
- 25 cetera, shall rest on the parties asserting such

- 1 invalidity. If Congress wanted to impose a clear and
- 2 convincing burden, why in the world would they not have
- 3 said that expressly in that sentence?
- 4 Number two, if the first sentence, "a patent
- 5 shall be presumed valid, " means that -- is talking about
- 6 the burden, then it's superfluous, because that's dealt
- 7 with in the second sentence.
- And, third, the phrase "shall be presumed
- 9 valid doesn't seem to me at all to suggest clear and
- 10 convincing evidence. A presumption normally doesn't
- 11 have anything to do with clear and convincing evidence.
- 12 Most presumptions can be disproved by much less than
- 13 clear and convincing evidence. So how do you read that
- 14 in -- your -- your position into the language of the
- 15 statute?
- MR. WAXMAN: Well, as to presumptions
- 17 generally, I found particularly persuasive your opinion
- 18 for the Third Circuit in GI Holding. But more --
- JUSTICE ALITO: I've gotten a lot smarter
- 20 since then.
- 21 (Laughter.)
- MR. WAXMAN: More directly to the point, and
- 23 with all due deference to the sensibilities of the
- 24 presiding Justice for this argument, when Congress
- 25 enacted section 282 in 1952, the revisers note the House

- 1 Committee report, the Senate committee report said that
- 2 they were, quote, "codifying the existing presumption of
- 3 patent validity," and this Court had unanimously said --
- 4 and this is language from RCA that Microsoft does not
- 5 address -- on page 2 of its opinion says, quote, "even
- 6 for the purpose of a controversy of -- with strangers
- 7 there is a presumption of validity, a presumption not to
- 8 be overthrown except by clear and cogent evidence.
- Now, to be sure, that was dicta in the sense
- 10 that the case in itself involves a priority issue. But
- 11 it was the holding of the Court 3 years later in Smith
- 12 v. Hall; it was repeated on the very same day in Mumm,
- 13 and it was -- the Court spent an entire page, I think
- 14 page 7, the better part of page 7 and 8 of its opinion,
- 15 explaining that -- enunciating a general principle of
- 16 the law, and it would be a cruel joke on Congress to
- 17 have said, we are, when it said we are codifying the
- 18 existing presumption, that that presumption was not
- 19 exactly what the Supreme -- the Supreme Court
- 20 unanimously had said, which is a presumption not to be
- 21 overthrown by clear and convincing evidence.
- Now, that's -- it's not that the first
- 23 sentence uses the word presumption. It uses the word
- 24 essentially presumption of patent validity, which is a
- 25 feature, a uniform feature of the Supreme Court's

- 1 jurisprudence since the Court first started addressing
- 2 this issue in 1873, and indeed when Justice Story first
- 3 decided the Washburn v. Gould case, there is -- their
- 4 argument is the standard is a preponderance.
- 5 There is not one opinion, there is not one
- 6 sentence, there is not one phrase in any of this Court's
- 7 line of decisions that supports that proposition -- and
- 8 when Judge Rich said in 19 -- shortly after 1952 that
- 9 there was some disarray in the courts' opinions, he
- 10 was -- and you can look at his opinion in context. He
- 11 was talking about lower court decisions that had either
- 12 ignored or misinterpreted this Court's very clear
- 13 holdings -- holdings which, by the way, refute not only
- 14 their argument for a universal standard, preponderance
- 15 standard, but directly refute their argument that there
- 16 somehow is some other standard of proof that applies
- 17 with respect to evidence that assertedly was not before
- 18 the Patent Office.
- 19 That was true of most of this Court's cases
- 20 decided before RCA, and for that matter after RCA.
- 21 JUSTICE GINSBURG: Would you agree, looking
- 22 to Judge Rich's opinions, that it would have been in
- 23 order for the judge to instruct, if the judge had been
- 24 asked to do so, that the evidence would carry more
- 25 weight if it hadn't been presented, defendant's evidence

- 1 would carry more weight if it hadn't been presented to
- 2 the Patent Office?
- MR. WAXMAN: Yes, and the Federal Circuit
- 4 has said that over and over again. I mean, I'm
- 5 going to guibble with the word "would" because I think
- 6 the actual language of the instruction can't invade the
- 7 province of the jury. But you could -- certainly could
- 8 say that the defendant contends that the patent is
- 9 invalid because the law presumes that a patent issued by
- 10 the PTO is valid, the defendant bears the burden of
- 11 proving invalidity by clear and convincing evidence, and
- 12 in deciding whether the defendant has met that burden,
- 13 you may find it more easily met with evidence that you
- 14 conclude the Patent Office did not consider in
- 15 evaluating patentability.
- 16 That is the long-standing established rule
- 17 of the Federal Circuit. It was stated, as was
- 18 recognized in American Hoist, in 1984, and the
- 19 explanation for it, Judge Rich's explanation is exactly
- 20 the same in cite that this Court's statement's in KSR
- 21 is, which is that there -- there are -- there are
- 22 reasons independent of deference to a particular PTO
- 23 decision that warrant a clear and convincing evidence
- 24 standard, and -- and this is key -- there is no case
- from this Court, to my knowledge, in Anglo-American

- 1 jurisprudence, that creates or sanctions a regime in
- 2 which there are different standards of proof with
- 3 respect to a particular issue that a jury has to decide.
- 4 The question -- when there is --
- 5 JUSTICE KENNEDY: Well, there are case --
- 6 there are cases in which the presumption disappears?
- 7 MR. WAXMAN: Well, there -- are you
- 8 referring to cases of this Court?
- JUSTICE KENNEDY: Yes. Well, I mean,
- 10 there -- there -- there are instances in which a
- 11 presumption disappears and then the -- the parties begin
- 12 again with burden of persuasion, et cetera.
- MR. WAXMAN: Well, okay. I'm -- I'm talking
- 14 here about -- the argument here is about the standard of
- 15 proof, that is, a jury has to be instructed is it beyond
- 16 a reasonable doubt, is it preponderance, is it clear and
- 17 convincing? I'm not aware of any instance in
- 18 Anglo-American jurisprudence, and certainly Microsoft
- 19 and its amici have not cited one in which the jury is
- 20 told that depending on the weight you ascribe to the
- 21 evidence you heard, you should apply a different
- 22 standard of proof.
- The issue goes to the weight of the
- 24 evidence. I mean, imagine a case in -- a regime in
- which you said, well, you've heard eyewitness testimony.

- 1 If you, ladies and gentlemen of the jury, find that the
- 2 eyewitness really had an unimpeded view, the standard is
- 3 preponderance, but if you think that the view was
- 4 impeded or obscured, the standard is clear and
- 5 convincing evidence.
- 6 The -- the assertion that there was evidence
- 7 that the jury -- that the PTO didn't hear, and as the
- 8 briefs point out it is far from black and white what the
- 9 PTO does or doesn't consider. And in addition the --
- 10 it's far from clear whether the unconsidered evidence
- 11 is, quote, more pertinent than evidence that was
- 12 considered. Even assuming that, the jury is told, for
- 13 reasons of first principles, that I will articulate in a
- 14 moment if left to my own devices, that the burden of
- 15 proof is clear and convincing evidence, but you may find
- 16 that burden more easily met if you find that there was,
- in fact, evidence relating to validity that was not, in
- 18 fact, considered by the PTO when it issued this property
- 19 right.
- Now, the first --
- 21 JUSTICE SOTOMAYOR: Isn't there a lower
- 22 court that has ruled that that standard, in the manner
- 23 that you've articulated, could confuse a jury as to what
- 24 clear and convincing evidence means?
- MR. WAXMAN: The --

Τ	JUSTICE SOTOMATOR. In lact, it's not clear
2	and convincing evidence if you phrase it that way, that
3	it's something less than that.
4	MR. WAXMAN: Well, I mean, a lot
5	JUSTICE SOTOMAYOR: And so, the amici here
6	have suggested alternatives to that language that you're
7	endorsing
8	MR. WAXMAN: There there are there are
9	any number of formulations that trial courts have given.
10	I think the one that would be clearest would be one that
11	says in deciding whether the defendant has met his
12	burden, you may give added weight to evidence that you
13	find the PTO didn't consider in deciding validity.
14	The case I think you're referring to was
15	Microsoft's earlier case involving z4, where unlike this
16	case, Microsoft did ask for an instruction but it was
17	rejected by the court it was it was rejected by
18	the court and found not to be an abuse of discretion.
19	The key point with respect to that instruction goes to
20	the articulation that was suggested earlier, because in
21	that case the instruction said you you make I
22	instruct I don't have it in front of me, but it was
23	essentially a mandatory instruction to give greater
24	weight or that the burden would be more easily met.
25	JUSTICE SCALIA: Of course the instruction

- 1 that you've proposed to the jury, like your adversary's
- 2 proposition, would require determining what it was that
- 3 the Patent Office considered. So you -- you haven't
- 4 avoided the -- the -- the problem of litigating an -- an
- 5 issue that -- that would better be avoided.
- 6 MR. WAXMAN: Well --
- 7 JUSTICE SCALIA: You have to do it for your
- 8 instruction just as -- as he will have to do it for his.
- 9 MR. WAXMAN: There is a -- there is a great
- 10 difference, Justice Scalia, between telling individual
- 11 jurors what amount of weight they may or may not give to
- 12 certain evidence in creating a dual standard of proof
- 13 which would, for reasons that -- that Microsoft's own
- 14 amici point out, requires -- would require the jury
- 15 first to determine whether this evidence was or wasn't
- 16 considered and was or wasn't more pertinent --
- 17 JUSTICE SCALIA: Yes, but your -- but your
- 18 instruction requires that, too. You're inviting the
- 19 parties to litigate that issue so that the jury can be
- 20 instructed. If you -- if you find that it wasn't
- 21 considered, you can give it --
- 22 MR. WAXMAN: Justice Scalia, as -- as I
- 23 think all the parties agree, and we reflect the -- we
- 24 reflect the -- the research, I believe, on footnote 12
- 25 of our brief, the -- this point is argued in many, many,

- 1 many cases. That is -- and it was true in this case.
- 2 Evidence is put on that the jury -- that the PTO didn't
- 3 consider this particular prior art, although, you know,
- 4 in this case the file wrapper shows that there were five
- 5 prior art rejections based on other art before the
- 6 patent was allowed, and counsel argue it to and fro to
- 7 the jury, as the Allison and Lemley article points out,
- 8 the statistics bear out the common sense, which is that
- 9 juries are, in fact, very influenced by the fact that
- 10 there was art going to or questioning validity that was
- 11 not considered by the PTO.
- 12 In other words, the instruction, whether the
- instruction is necessary or not, juries get it, and
- 14 juries apply it. What they're not required to do is
- 15 apply two different standards of proof following all
- 16 sorts of predicate determinations that they would have
- 17 to make.
- 18 May I simply list the first -- the first --
- JUSTICE GINSBURG: But -- but why -- why --
- 20 why not, Mr. Waxman? If the whole reason for this extra
- 21 deference, for this clear and convincing standard is a
- 22 Patent Office is expert and so we defer juries similarly
- 23 to defer to their judgment, but if they haven't judged
- 24 anything, what is the justification for continuing to
- 25 have the clear and convincing standard?

1	MR. WAXMAN: There here are four
2	independent principles that justify the clear and
3	convincing evidence standard across the board regardless
4	of what the jury considered.
5	Number one, an infringer's validity
6	challenge is a collateral attack on a government
7	decision that has already been made, quite unlike Grogan
8	and Huddleston, that bestows property rights by written
9	instrument.
10	Number two, the harm from an erroneous
11	determination is hugely asymmetrical. A single holding
12	of invalidity by a single lay jury vitiates for all time
13	the patent and all of the reliance interest by the
14	inventor and the investors and the licensees who have
15	relied upon that ex ante.
16	Third, this grant of property rights not
17	only induces reliance, which lack, like the land patent
18	cases induce reliance, this is a grant of a property
19	right that under the Constitution is specifically
20	designed to induce reliance in exchange for the
21	inventor's honoring her half of the patent bargain, that
22	is public disclosure of her intellectual property for
23	the public benefit, and the commitment of capital by

fruition for the public benefit.

investors and licensees that's necessary to bring into

24

25

1	JUSTICE	KAGAN:	Isn't	there	а	limited	amount

- 2 of reliance that any patent holder can have, given the
- 3 re-exam system?
- 4 MR. WAXMAN: Yes, and the fact -- yes, the
- 5 re-examine system -- I think your point actually, I wish
- 6 I had thought to make this point myself. Re-examine is
- 7 often invoked by the patent holder. That is, because
- 8 re-exam is done by the expert agency and allows the
- 9 patent -- allows the agency not to have a binary choice
- 10 of yes, the patent's fine or no, it's invalid for all
- 11 time, but can narrow the scope of the patent in re-exam,
- 12 many re-exams are requested by the patent holder.
- 13 And more -- and also, when you request
- 14 re-examination or when the PTO makes a re-exam decision,
- 15 that decision is good for all time, whichever way it
- 16 goes, unlike the stark asymmetry in trial court
- 17 litigation where the patent holder has to win 100
- 18 percent of the time. If the patent holder loses once,
- 19 the patent under nonmutual offensive collateral
- 20 estoppel, Blonder-Tongue, the patent is out. And I
- 21 should point out that this Court's opinion in
- 22 Blonder-Tonque, which of course was a case about patent
- 23 validity --
- JUSTICE BREYER: All those first principles
- 25 are along the lines of how important patents are and

- 1 what a disaster is it is to the person once they're
- 2 invalidated. Okay. I think the other side will say:
- 3 In today's world, where nobody really understands this
- 4 technology very well, a worse disaster for the country
- 5 is to have protection given to things that don't deserve
- 6 it because they act as a block on trade, they act as
- 7 monopolies, and they will tie the country up in
- 8 individual monopolies that will raise prices to
- 9 consumers, et cetera. You can imagine my spelling out
- 10 this argument.
- MR. WAXMAN: Yes.
- JUSTICE BREYER: So I can't work out in my
- own mind whether in today's world these first principles
- 14 cut for the patentee or cut for the challenger to the
- 15 patent.
- MR. WAXMAN: Those are policy arguments that
- 17 have --
- 18 JUSTICE BREYER: And the first are not?
- MR. WAXMAN: Excuse me? No, the fact that
- 20 -- the fact that it's a collateral challenge on a
- 21 government decision bestowing property rights by written
- 22 instrument, no. The fact that the harm from an
- 23 erroneous decision is totally asymmetrical, no. The
- 24 fact that what Congress intended was that this grant of
- 25 property rights actually induced reliance, and

- 1 finally -- and this is my final first principle, I
- 2 suppose -- that changing this long-standing standard
- 3 would marginalize the PTO, the expert agency that we
- 4 know Congress created to superintend the issuance and
- 5 re-examination of patents, and to the extent that there
- 6 are significant policy concerns which I agree with --
- 7 may I finish my sentence?
- 8 JUSTICE SCALIA: Finish your sentence.
- 9 MR. WAXMAN: which I agree with: A,
- 10 Congress is on the job; and, B, there is -- those policy
- 11 reasons say nothing about what Congress thought about
- 12 the Patent Office in 1952 when it applied this Court's
- 13 unanimous presumption.
- 14 Thank you.
- 15 JUSTICE SCALIA: Thank you, Mr. Waxman.
- 16 ORAL ARGUMENT OF MALCOLM L. STEWART
- 17 ON BEHALF OF THE UNITED STATES,
- 18 AS AMICUS CURIAE, SUPPORTING THE RESPONDENTS
- 19 JUSTICE SCALIA: Mr. Stewart, we'll hear
- 20 from you now.
- 21 MR. STEWART: Justice Scalia, and may it
- 22 please the Court:
- I would like to begin by addressing briefly
- this Court's decision in RCA, because I think it's
- 25 important to notice not only that Justice Cardozo used

- 1 fulsome and extensive language that was intended to
- 2 sweep broadly and that was intended to announce a
- 3 categorical rule; the other thing is the discussion in
- 4 RCA was intended and was set forward as a recapitulation
- 5 of prior doctrine. That is, Justice Scalia -- Justice
- 6 Cardozo did not purport to announce for the first time a
- 7 rule as to the weight that should be given a prior
- 8 patenting decision. He explained that this is what the
- 9 Court had done since the latter part of the 19th century
- 10 and in fact it had been done by Justice Story riding
- 11 circuit in the early part of the 19th century.
- 12 And the court in RCA said a patent is
- 13 presumed to be valid until the presumption has been
- 14 overcome by convincing evidence of error. The
- 15 requirement of heightened proof was part and parcel of
- 16 the presumption itself in the same way that I think most
- 17 lawyers in this country would say that the requirement
- 18 of proof beyond a reasonable doubt is part and parcel of
- 19 the presumption of innocence in criminal cases. If a
- 20 new criminal statute were enacted saying that the
- 21 defendant is presumed innocent, but the presumption can
- 22 be overcome by a preponderance of the evidence, that
- 23 might be a presumption of innocence, but it wouldn't be
- 24 the presumption of innocence as it's historically been
- 25 understood in our country.

1	The second thing I would say about			
2	Congress's presumed intent when it acted in 1952 was			
3	that, at least when this Court's precedents are clear,			
4	Congress when it uses words that come right from those			
5	cases should be presumed to have codified this Court's			
6	holdings, not the decisions of lower courts that may			
7	have deviated from this Court's instructions. And I			
8	think the presumption that Congress acts against the			
9	background of existing law, it's less a prediction or an			
10	assessment of what percentage of the legislature were			
11	actually aware of the details of RCA. It's more a			
12	method of making the system work, by telling			
13	conscientious legislators: If you do read up, if you do			
14	understand the contours of Supreme Court's decisions,			
15	you can be confident that your words will be			
16	JUSTICE SOTOMAYOR: Counsel, the problem			
17	with your argument, assuming its validity, is why do yo			
18	need the second sentence? If Congress was intending to			
19	sweep up in the use of the word "presumption" the need			
20	to overturn it by clear and convincing evidence, why did			
21	you need the second sentence saying that the other side			
22	now bore the burden of persuasion?			
23	MR. STEWART: I think there is a belt and			
24	suspenders quality to the statute, no matter how you			
25	parse it, but I think that Microsoft has essentially the			

- 1 same problem, because they have constructed a theory
- 2 under which the second sentence does something that the
- 3 first has not, does not, but they haven't constructed
- 4 any theory as to why the first sentence is not
- 5 superfluous. That is, given the second sentence to the
- 6 effect that the burden of establishing invalidity is on
- 7 the challenger, there's no more work to be done by the
- 8 first sentence.
- 9 The other thing I would say in response to
- 10 Justice Alito's question, which also goes to the natural
- 11 meaning of the statute, Justice Alito asked, I think,
- 12 basically, if these precedents were not on the book and
- 13 we were just looking fresh at the language, what would
- 14 we assume the standard to be? And I think we would say,
- 15 let's look at what the defendant is asking the judge or
- 16 jury to do. The defendant is asking the judge or jury
- 17 to set aside a decision that has been made by then the
- 18 Patent Office, now the PTO, and we would ask what sort
- 19 of standard of proof ordinarily applies when a litigant
- 20 asks a court to set aside an administrative decision.
- In a sense, this court had a variant of that
- 22 problem a few years ago in Dickinson v. Zurko, which
- 23 dealt with direct court of appeals review of a denial by
- 24 the PTO of a patent applicant's application, and the
- 25 statute clearly authorized judicial review in the

- 1 Federal Circuit, but said nothing about what standard
- 2 would apply. And the Court said in the absence of a
- 3 conflicting standard imposed by the statute, we will
- 4 look to background principles and administrative law,
- 5 and the standard will be substantial evidence. And
- 6 that's basically what this Court said back in 1894 in
- 7 Morgan v. Daniels. It said the reason that we apply a
- 8 heightened standard when an individual attacks the
- 9 validity of an issued patent is that that litigant is
- 10 asking the Court to set aside a decision made by the
- 11 appropriate executive branch agency.
- 12 JUSTICE ALITO: But that ground doesn't
- 13 carry very much weight when the matter was never
- 14 considered by the PTO.
- MR. STEWART: I think you are correct that
- 16 if Congress had focused specifically on the category of
- 17 cases in which the only evidence brought forward to show
- 18 invalidity had not been considered by the PTO, it might
- 19 have addressed that separately. In our view there are
- 20 three independent reasons that it makes sense to apply a
- 21 heightened standard even in that category of cases. The
- 22 first two have to do with the interests of the patent
- 23 applicant, the third has to do with the interests of the
- 24 PTO.
- 25 The first one is that the patent -- the

- 1 grant of a patent has historically been understood to
- 2 reflect a quid pro quo between the applicant and the
- 3 government, and the applicant's part of the bargain was
- 4 disclose that which might otherwise be maintained as a
- 5 trade secret, and the government's part of the bargain
- 6 was give a period of exclusivity.
- 7 And I think there is a thread in this
- 8 Court's cases, especially in the barbed wire patent
- 9 cases, to the effect that once the patent applicant has
- 10 honored his part of the bargain a court should be
- 11 hesitant to essentially deprive him of the benefit for
- 12 which he contracted unless the evidence is clear. The
- 13 court in the barbed wire patent cases said that whatever
- 14 doubts there may be as to whether the patentee was
- 15 actually the first inventor should be resolved in the
- 16 patentee's favor because without question he was the one
- 17 who first disclosed the information to the public, made
- 18 it available to the public through the patent
- 19 application process itself.
- The second is related to the patentee's
- 21 reliance interests, but is more instrumental. That is,
- 22 independent of our concerns for fairness to the patent
- 23 applicant, Congress could reasonably determine that
- there are enough uncertainties along the way to getting
- 25 a patent, to having it overturned on various other

- 1 grounds that in an invalidity suit the patent -- the
- 2 patentee should have reasonable confidence that it won't
- 3 be overturned unless the evidence is clear.
- 4 And I would like to respond briefly to Your
- 5 Honor's question, Justice Kagan, about why isn't that
- 6 diminished by the re-examination process. I think it is
- 7 diminished somewhat. Re-examination is different both
- 8 because it's done by the expert agency and because it's
- 9 more nuanced. There is. The option to narrow the
- 10 claims to revise the language. It's not a blunderbuss
- 11 tool, like setting it aside. But I would still
- 12 acknowledge the force of your observation that to some
- 13 extent, the patent holder's confidence would be greater
- 14 if there were no re-examination process at all. And I
- 15 guess I would say this is just one aspect of the patent
- 16 law's balancing of competing interests in a way that
- 17 doesn't serve either to the exclusion of the other; and
- 18 to use an obvious analogy, the current term of patent
- 19 protection is 20 years from the -- the date of the
- 20 application. Obviously Congress thought 20 years was
- 21 better than 10 and presumably that was because 20 years
- 22 gives greater incentive to innovation. If somebody
- 23 asked --
- JUSTICE ALITO: Why is -- why is
- 25 re-examination sufficient to answer the concerns that

- 1 Justice Breyer mentioned, when re-examination can't
- 2 consider certain issues, and a case such as this doesn't
- 3 necessarily have to be stayed while re-examination takes
- 4 place?
- 5 MR. STEWART: It's not fully sufficient to
- 6 resolve all challenges to the -- the validity of an
- 7 issued patent. Now Congress now has it before it
- 8 legislative proposals, one of which has passed the
- 9 Senate, one of which has been voted out of committee in
- 10 -- in the House, and is currently pending before the
- 11 court -- the full -- full House of Representatives, that
- 12 would expand the availability of post, what we now call
- 13 post-grant review proceedings, where for a limited
- 14 window of time after a patent is issued, people who
- 15 oppose the issuance of the patent can come in and object
- 16 on any ground. And that wouldn't be limited to the --
- 17 the grounds that are specified in the current
- 18 re-examination proceeding.
- 19 So this would -- it reflects Congress's
- 20 understanding that there is a problem with patents that
- 21 should not have been issued, but its desire to create
- 22 additional mechanisms for the PTO to address that
- 23 problem, rather than to have it be done through
- 24 litigation. But that -- the point I was going to make
- 25 about the 20 and the 10 years is somebody could ask,

- 1 well if 20 years is better than 10, why wouldn't 30 be
- 2 better than 20? And the only answer is 30 presumably
- 3 would give the patentee even more -- or the potential
- 4 patentee even more incentive to invent, but at a certain
- 5 point Congress decides that countervailing
- 6 considerations require an end.
- 7 And it has essentially done something of the
- 8 same thing with re-examination. It said we're not going
- 9 to go so far in the direction of protecting patent
- 10 holders' reliance interests as to preclude the PTO from
- 11 reassessing what it's done, but that doesn't mean that
- 12 reliance interests aren't important.
- 13 And the third thing I would say is even when
- 14 a defendant in an infringement suit comes forward with
- 15 prior art that was not itself considered by the PTO,
- there's always the possibility that that prior art will
- 17 be substantively equivalent to prior art that the PTO
- 18 did consider; and so in cases like this, in form the
- 19 defendant would be asking the jury to make a
- 20 determination that the PTO had never made, but in
- 21 substance, what the defendant would be asking the jury
- 22 to do is conclude that what the PTO thought was a
- 23 patentable advance really was not so.
- JUSTICE SCALIA: Thank you, Mr. Stewart.
- 25 Mr. Hungar, you have 8 minutes for rebuttal.

Τ	REBUTTAL ARGUMENT OF THOMAS G. HUNGAR			
2	ON BEHALF OF THE PETITIONER			
3	MR. HUNGAR: Thank you, Justice Scalia. A			
4	few points that I would like to make.			
5	First of all, with respect to the suggestion			
6	that the jury should be instructed on the weight to be			
7	given various forms of evidence, I note that in the $z4$			
8	case that's been discussed, the Federal Circuit rejected			
9	the very, quote, "more easily carried," closed quote,			
10	instruction that i4i suggests as the solution, and it			
11	did so because it would confuse the jury about what the			
12	standard is.			
13	Having effectively three standards of proof			
14	in patent cases rather than two is hardly a solution to			
15	the problem; but more fundamentally, whatever			
16	instructions might or might not be appropriate regarding			
17	the particular evidence before the jury, there has to be			
18	a justification for departing from this default			
19	preponderance standard, and no sufficient justification			
20	has been offered.			
21	The statute doesn't provide for it, the			
22	legislative history doesn't reference it, the pre-1952			
23	case law can't reasonably be read in that way. That the			
24	i4i and its amici do not point to a single case in			
25	the in the years leading up to 1952, the 15 or so			

- 1 years prior where a court of appeals or any court or any
- 2 commentator said that the rule is clear and convincing
- 3 evidence across the board. No one understood that to be
- 4 the rule. No one read RCA that way. Congress would not
- 5 have done so, either, so you can't get there under
- 6 codification. You certainly can't get there under
- 7 principles of administrative deference. Even the
- 8 government admits those that principles don't justify a
- 9 heightened standard.
- 10 JUSTICE BREYER: What about the rule where
- 11 -- I'm trying this on, I don't buy it necessarily -- the
- 12 -- the heightened standard exists where the Patent
- 13 Office did consider it or could have considered it had
- 14 the infringer asked for reconsideration?
- In other words, put the burden on the
- 16 infringing party to use this procedure, and if he does
- 17 use it, it's going to get a heightened burden if he
- 18 loses --
- MR. HUNGAR: Well, first --
- JUSTICE BREYER: And if he doesn't use it,
- 21 it should get a heightened burden because he should have
- 22 used it.
- 23 MR. HUNGAR: First of all, Your Honor, I
- 24 don't see that any way you can get that out of the
- 25 statute. But it also wouldn't work, because re-exams --

- 1 JUSTICE BREYER: The statute itself doesn't
- 2 -- we're all going on history here, I mean, and history
- 3 brought up to date with the words of the statute I don't
- 4 think cover it either way. They talk about presumption,
- 5 but put that to the side.
- 6 MR. HUNGAR: Well, there --
- 7 JUSTICE BREYER: I wanted your opinion on
- 8 that as the validity or a useful instruction for juries.
- 9 MR. HUNGAR: Well, Congress certainly
- 10 couldn't have intended that in 1952 because it hadn't
- 11 yet created re-examination.
- 12 JUSTICE BREYER: I'm not asking that
- 13 question. I'm asking the question of whether in your
- 14 experience as a patent lawyer or -- would -- what we're
- 15 trying to do is we're trying to get a better tool, if
- 16 possible, to separate the sheep from the goats. That's
- 17 what we're after, I think, and so what is that better
- 18 tool?
- MR. HUNGAR: Your Honor, as you know,
- 20 re-exam is not available for many of the types of
- 21 invalidity issues that arise. But in any event, if --
- 22 if -- if the Court had such a rule, the problem is,
- 23 re-exam takes a long time, patents plaintiffs generally
- 24 oppose stays of litigation for re-examination, because
- 25 they want to get to the jury because they know that

- juries are much more likely to uphold patents than
- 2 either judges or the Patent Office on re-exam. So they
- 3 want to get the case litigated as quickly as possible so
- 4 you get through the court system before the re-exam has
- 5 been completed.
- 6 So to the -- in fact if it were true, as
- 7 some of the amici argue, that a patent applicant --
- 8 patent holders are afraid of juries and want the experts
- 9 at PTO to resolve the questions, which we don't think as
- 10 a -- as a factual matter is accurate, but if that were
- 11 true, the patent applicant, the patent holder has the
- 12 absolute right to initiate re-exam themselves, and they
- 13 could certainly go to the court and say please stay
- 14 proceedings pending re-examination. Normally when --
- 15 courts refuse to stay proceedings, because they don't
- 16 want to prejudice the plaintiff, who is opposing a stay,
- 17 but if the plaintiff is asking for a stay, there's not
- 18 going to be any problem.
- 19 So the system already permits patent holders
- 20 to -- to -- to follow that procedure and get
- 21 re-examination if they want it. The problem is they
- 22 usually don't. And in fact a preponderance standard
- 23 would encourage that.
- With respect to the reliance arguments, the
- 25 re-examination problem we think addresses that. The

- 1 fact that this is a procedural rule under this Court's
- 2 precedence makes clear that reliance interests are
- 3 lessened. In any event, the reliance interests aren't
- 4 nearly as strong as the same arguments made by many of
- 5 the same parties in KSR, and MedImmune and eBay where
- 6 this Court was not persuaded. It should not be
- 7 persuaded here, either.
- 8 With respect to the legislative history that
- 9 they rely on, if you're going to look at the legislative
- 10 history, what it actually says is that Congress is
- 11 referring to the presumption as stated by the courts,
- 12 plural -- not the Supreme Court, courts plural -- so if
- 13 you're going to look at legislative history it actually
- 14 makes clear that Congress was not looking only at the
- 15 RCA case which is not even referenced in the legislative
- 16 history, but was looking at rule as it was understood to
- 17 exist in 1952, which is not the rule that i4i urges.
- With respect to the -- the presumption
- 19 point, the presumption clearly does serve a purpose, the
- 20 presumption language in the statute, by overturning the
- 21 courts -- the prior to 1952 decisions that had rejected
- 22 the presumption, and by making clear that the burden of
- 23 going forward is on the defendant, so the plaintiff
- 24 doesn't have the burden that it would otherwise have of
- 25 pleading and putting forward evidence at trial of

1	validity.	
2	F	For all these reasons, we ask that the
3	judgment of t	the court of appeals be reversed.
4	ō	JUSTICE SCALIA: Thank you, Mr. Hungar.
5	ר	The case is submitted.
6	(Whereupon at 12:02 p.m., the case in the
7	above-entitle	ed matter was submitted.)
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